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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO. 1/—

EXTENT OF CONSIDERATION REQUIRED OF DEPARTMENTAL INTELLIGENCE ORGANIZATIONS COORDINATION OF CIA REPORTS AND ESTIMATES

Pursuant to paragraph 5 of NSCID No. 1, and for the purpose of assisting the departmental intelligence organizations in the formulation of concurrences or agreed statements of substantial dissent to intelligence produced by CIA, the following is circulated:

1. Coordination of CIA reports and estimates is undertaken principally to insure that their authorized recipients have integrated intelligence which has been thoroughly checked for validity of conclusion and accuracy of fact.
2. It is only necessary, therefore, for the several intelligence organizations to make certain in the case of any individual paper that: (a) it is in general valid; (b) there are no objections to the conclusions reached either on grounds of logic or of evidence; and (c) there are no errors in matters of fact.
3. After due consideration has been given to the above, the intelligence organization concerned should either: (a) concur; (b) concur but with comment; (c) state that it has no comment to submit; or (d) dissent.
4. Concurrences.

When there is no disagreement with the paper and no comments felt to be of sufficient importance for formal submission, a simple concurrence should be returned. Such a statement may be limited, if desired, to the aspects of the paper pertinent to the special interests of the intelligence organization concerned.

5. Concurrences with Comment.

- a. In general, comments should be designed to strengthen the CIA estimates.

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b. It is not necessary, however, for intelligence organizations to consider CIA papers from an editorial point of view, thus spending valuable time on such matters as punctuation, phraseology, or construction.

c. Comments should, in general, be confined to (1) matters of fact; (2) doubtful conclusions which should be checked; (3) doubtful interpretations of evidence; (4) matters of emphasis believed to be misleading.

d. Comments should be limited to those deemed essential and should be listed in order of importance, possibly with a division between those believed to involve necessary changes in the paper on the one hand and minor details offered merely for material contribution to the validity of the paper on the other.

e. Departmental intelligence organizations are consulted chiefly for corrections of points within their special fields of interest and they need not, unless they wish to do so, comment on matters which they consider outside those fields.

6. No Comment.

Should an intelligence organization feel that the subject treated is entirely apart from its interests, it may return a statement indicating that it has no comment of any kind to offer.

7. Dissents.

a. The purpose of published dissents, aside from giving each intelligence organization a chance to state its stand, is to assist readers in considering all sides of a question where more than one of demonstrable validity exists. When a dissent is published, the reader is, by implication, asked to choose the view he finds convincing. Unless dissents are clear-cut and based on an unavoidable clash of opinion concerning a point of major importance, readers may be confused rather than aided by them.

b. Consequently a dissent published with a CIA paper should involve an honest difference of opinion on which CIA and the dissenting intelligence organization have found it impossible to agree. A disagreement should not become a dissent when it is based on: (1) minor points in the paper; (2) vague anxieties concerning the tone of the paper in general; (3) matters of differing

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interpretation or misleading emphasis unless it can be clearly demonstrated that readers will in consequence reach conclusions which the dissenting intelligence organization (but not CIA) considers false.